

# **Emerging supervisory priorities:** climate change-related risks

BCBS-BSCEE-FSI High-level Meeting for Europe on Banking Supervision, May 21, 2019 – Session 1

## Supervision of climate-related risks at Banque de France / ACPR

- □ The Banque de France and the ACPR have started to work on financial risks arising from climate change since 2015.
  - The French Energy Transition Act (2015) required the elaboration of a report by end 2016 discussing the feasibility of stress-testing exercises related to climate changerelated risks.
  - It was deemed within the mandate of the supervisor to raise awareness and enhance ownership of these potential risks throughout the banking sector.
- □ In 2018, the ACPR surveyed both main French banking and insurance institutions with two objectives:
  - To take stock of progress achieved by financial institutions in dealing with climate change-related financial risks.
  - It also intends to contribute to the reflections of the Network for Greening the Financial System (NGFS) launched in December 2017 by the Banque de France.
  - ⇒ The main takeaways from both surveys were published on April 10<sup>th</sup>, 2019.



### Main takeaways from the survey

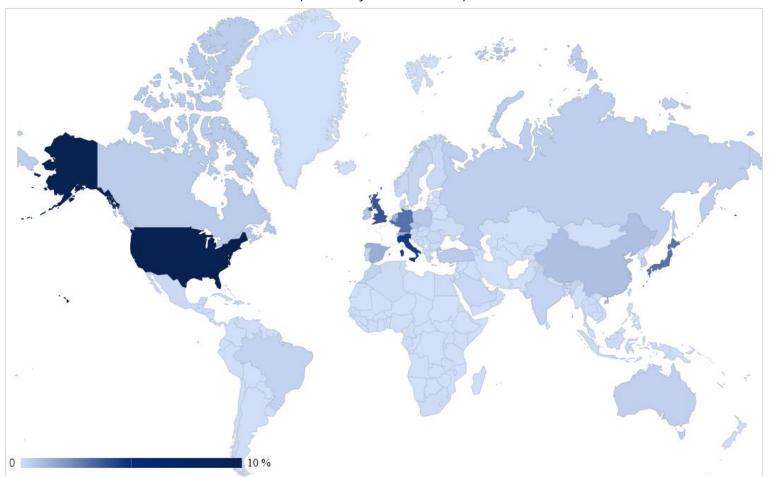
- A shift in the governance of climate change-related risks from a CSR-only perspective towards a two-pronged approach which integrates traditional risk departments:
  - Trend mainly observable in the largest and most internationally active institutions.
  - Operational implementation could be improved significantly (lack of metrics, specification of strategic orientations at the business-line level...).
- Some progress in the development of the risk analysis tools:
  - Banks focus on transition risks as related exposures represent a potentially much larger share of their balance sheet compared to physical risk-related exposures.
  - Tools need further refinement and more data collection.
  - Liability risk is not viewed as a material risk.
- Therefore, some recommendations directed to institutions and to regulators and <u>supervisors</u>:
  - Prudential reporting of exposures to non sustainable activities.
  - Need to publish strategic roadmap about the way the supervisor intends to scale-up the supervision of these risks along the different regulatory pillars.
  - Collective challenge to develop stress-testing frameworks.



### Limited exposure to sensible geographic zones

Banks
Allocation of gross financial claims by geographical area - outside France (47% of total gross financial claims)

(in % as of late June 2018)

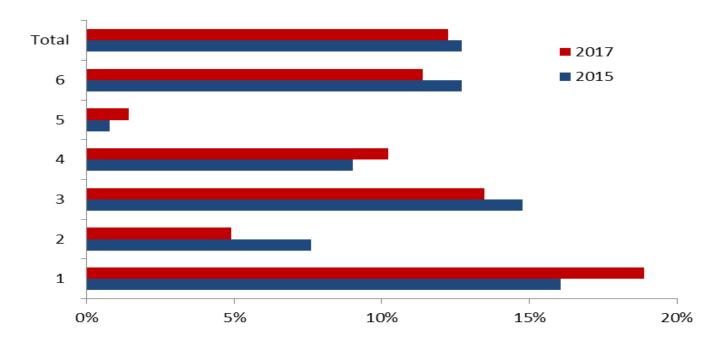


Sources: ACPR, data as of end-June 2018 on banking groups which participated in the survey (BNP Paribas, BPCE, Crédit Agricole, Crédit Mutuel, HSBC France, La Banque Postale, Société Générale).

### Transition risk: an increasing consideration

Banks
Exposures to the transition risk

(in % of net outstanding exposed to credit risk)



<u>Sources:</u> Eurostat, ACPR, data on 6 of the 7 largest banking institutions in France and participating in the interviews conducted in 2015 and 2017.

<u>Note:</u> The exposure to transition risk corresponds to outstanding in the first 20 sectors of the NACE rev 2 classification in terms of the issuance of Greenhouse Gases (GHG) per unit of value added (86% of greenhouse gas emissions in France in 2012 and 13.7% of the value added of the sectors). The automotive construction (C 29) and construction (F) sectors are then added: see F. Lenglart et al. "CO 2 issues of the economic circuit in France", 2010.



#### **Next steps**

- These assessments confirm the relevance to pursue the ACPR's analytical and supervisory work so that the financial sector further takes into account these risks.
- Two working groups will be established with French institutions:
  - The first one on the governance of climate-change related risks
  - the second one on risk metrics and scenarios analysis, liaising with work carried out under the umbrella of the NGFS
- Importance to ensure proper coordination among various initiatives at the European level to avoid redundancies and duplication.
- Regarding global coordination and the role of global standard-setter such as BCBS and FSB:
  - In the short-run, there is a need for the "willing" to move ahead to collectively address within the NGFS framework the challenges related to the supervision of climate-related risks => it could come along with high-level principles to enhance some minimal degree of harmonization;
  - The NGFS has already issued six very important recommendations in April;
  - In the longer-run, it might be needed to issue global standards to address climate changerelated risks while ensuring a global harmonization => BCBS / FSB could have a leading role.

