THE ACPR IN A FEW WORDS

Introducing the Autorité de contrôle prudentiel et de résolution
WHAT IS THE ACPR?

The *Autorité de contrôle prudentiel* \(^{(1)}\) *et de résolution* \(^{(2)(3)}\) is an administrative authority attached to the *Banque de France* responsible for carrying out the supervision of the banking and insurance sector in France.

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(1) **Prudential supervision** consists in the monitoring the financial soundness of institutions, in particular their capital base, liquidity and risk management arrangements in accordance with the regulations in force.

(2) **Resolution** consists in the implementation of crisis prevention and resolution measures as alternatives to liquidation, in the fields of banking and insurance.

(3) The French prudential control and resolution Authority.
WHY WAS THE ACP* CREATED IN 2010? (1/3)

**JULY 2009**
Following the global financial crisis of 2008, Christine Lagarde, the French Minister for the Economy, announced the creation of a new authority in France, tasked with the supervision of banks and insurers.

3 objectives:
- ensuring financial stability
- protecting customers
- strengthening French influence in international and European fora

**MARCH 2010**
Establishment of the *Autorité de contrôle prudentiel* (ACP) with a new competence: consumer protection (control of the marketing of financial products)

ACP = Merger
- Licensing Authorities
  - The French credit institutions and investment firms Committee (CECEI)
  - & the French insurance undertakings Committee (CEA)
- Supervisory Authorities
  - The French banking Commission
  - & the French insurance and mutual insurance undertakings supervisory Authority (ACAM)

* The ACP became the ACPR in 2013
WHAT ARE THE KEY MILESTONES TO REMEMBER? (2/3)

2010
Creation of 3 European supervisory agencies
The EBA, EIOPA and ESMA*

2011
Establishment of the joint ACP-AMF Unit dedicated to customer protection

2013
The ACP is given a new mandate: resolution, and becomes the ACPR

2014
Entry into force of the Single Supervisory Mechanism (SSM)

2015
Entry into force of the Single Resolution Mechanism (SRM)

*European Banking Authority – “EBA”
European Insurance and Occupational Pensions Authority – “EIOPA”
European Securities and Market Authority – “ESMA”
WHAT ARE THE KEY MILESTONES TO REMEMBER? (3/3)

2016
- Creation of the Fintech Unit dedicated to Fintech undertakings (entry point for innovative project initiators) and innovation (to anticipate and adapt to changes in the sector and its players)
- Extension of the ACPR’s resolution powers to the insurance sector

2020
- First climate stress tests conducted with banks and insurers
- Targeted measures to safeguard financial stability in light of the economic crisis caused by the Covid-19 pandemic

2016
Creation of the Financial Stability Unit which coordinates the ACPR and the Banque de France’s financial stability efforts:
- risk analysis,
- macroprudential policy,
- international regulatory issues...

2021
Creation of a unified Directorate dedicated to the fight Against Money Laundering and to Countering Terrorist Financing (AML-CFT)
AN AUTHORITY ATTACHED TO THE BANQUE DE FRANCE (BDF), MEANING?

The Governor of the Banque de France, Mr François Villeroy de Galhau, is the Chairman of the ACPR, Mr Jean-Paul Faugère, Vice-Chairman of the ACPR, serves on the General Council of the Banque de France.

ACPR staff is employed by the Banque de France.

The ACPR uses the support functions of the BDF with a view to mutualising resources (HR management, property management, IT, etc.).

The ACPR adopts its budget, which is annexed to that of the BDF.

The ACPR’s revenues consist mainly of contributions paid by supervised entities.

Employment and resources caps are set by the French Parliament, and incorporated into the Finance Act.

The ACPR acts within the framework of the Banque de France’s missions:

- Financial stability ↔ ACPR
- Monetary Strategy
- Services to the economy
The ACPR performs **four main missions** of general interest:

- **Preserving financial stability**, both that of the system as a whole and that of each institution (banking and insurance sectors)

- **Licensing new players:**
  - Granting and managing changes to licenses, authorisations, registrations
  - Ownership changes, mergers or portfolio transfers, governance decisions (appointment of effective managers and managers of key insurance functions)...
  - Collaborating with the AMF on several authorisation activities

- Carrying out the **ongoing supervision of the financial position of supervised entities and ensuring the enforcement of prudential regulations**

- Contributing to **the development of prudential rules** for banks and insurance companies, at the international and European level, in order to prevent risks pertaining to the stability of the financial system (systemic risks)
WHAT ARE THE ACPR’S MAIN MISSIONS? (2/2)

2 Protecting the customers of banking and insurance undertakings

3 Combating money laundering and terrorist financing through the supervision of the preventive measures implemented by institutions

4 Implementing crisis prevention mechanisms for the banking and insurance sectors, as well as “resolution” mechanisms in the event of an institution’s bankruptcy
WHAT ARE ITS OTHER KEY TASKS?

**Representing France** as a supervisory authority at the international and European level, contributing to the strengthening of financial sector regulations

Enhancing, sharing and disseminating our expertise in the financial sector in academia, among supervised institutions... (studies and research, conferences, seminars)

Contributing to the **risk assessment** of the financial system, taking into account emerging risks (cyber risk, climate risk)

Fostering dialogue, supporting **Fintech players** and preparing next generation supervision methods (Suptech)
WHICH REGULATORY FRAMEWORK FOR BANKING & INSURANCE SUPERVISION?

Highly harmonised international and European regulations

Definition of international standards

- **BCBS**: Basel Committee on Banking Supervision
- **IAIS**: International Association of Insurance Supervisors
- **FATF GAFI**: Financial action task force Intergovernmental AML-CFT body

Proposal and adoption of legislation at the European level

- **European Commission**: Proposal and adoption of legislation at the European level
- **European Council**: Proposal and adoption of legislation at the European level
- **European Parliament**: Proposal and adoption of legislation at the European level

Publication of guidelines, clarification of European directives or regulations, verification of their application by national supervisors

- **EBA**: European Banking Authority
- **Eiopa**: European Insurance and Occupational Pensions Authority

National implementation

- **ACPR**: Law (especially for the transposition of directives), decrees, Views, instructions, ACPR notices
AT THE OPERATIONAL LEVEL, HOW IS SUPERVISION ORGANISED?

In the European Union, the supervision of credit institutions takes place under the Single Supervisory Mechanism (SSM), which organises the supervision of banks between the ACPR and the ECB.

The supervision of insurance undertakings and LSIs is directly conducted by the ACPR.

Customer protection missions, as well as anti-money laundering and terrorist financing missions, are also carried out directly by the ACPR for both sectors (banking & insurance).

The Single Resolution Mechanism (SRM), the second pillar of the Banking Union, is based on the same principles as the SSM.
WHY DO WE DISTINGUISH BETWEEN “SIGNIFICANT BANKING INSTITUTIONS” AND “LESS SIGNIFICANT INSTITUTIONS”?

The key concern of this classification is to identify institutions the failure of which is likely to cause a “systemic” crisis, either at a global scale or at the level of the European Union (cause significant disruptions to the financial system as a whole and to the economic activity of several countries).

**Significant Institutions**
- BNP Paribas
- BPCE
- Crédit Agricole SA
- Société Générale
- Crédit Mutuel
- La Banque Postale
- HSBC
- Bpifrance
- RCI Banque
- SFIL

4 global-level “systemic” banking groups

6 banking groups totalling 82% of the total assets of the French banking sector

10 “significant” institutions in France, totalling 86% of the total assets of the French banking sector

Sources: ECB, ACPR
WHAT ARE THE KEY FIGURES OF THE ACPR FOR 2020? (1/2)

HEADCOUNT & BUDGET

1,062 employees (see Annex 3)
210.8 million EUR budget

AUTHORISATIONS & SANCTIONS

276 licensing and authorisations decisions
9 rulings made by the sanctions committee

Source: 2021 annual report
WHAT ARE THE KEY FIGURES OF THE ACPR FOR 2020? (2/2)

SUPERVISED INSTITUTIONS

- 664 supervised institutions in the banking sector (see Annex 2)
- 668 supervised insurance and mutual insurance undertakings

ON-SITE INSPECTIONS

- 72 on prudential matters
- 109 on business practices
- 38 on the fight against money laundering and terrorist financing (AML-CFT)

Source: 2021 annual report
WHAT ARE THE ACPR’S DECISION-MAKING BODIES?

**SUPERVISORY BODY**
- Plenary session
- Restricted session\(^{(1)}\)
- Sectoral insurance sub-college\(^{(2)}\)
- Sectoral banking sub-college\(^{(2)}\)

**SANCTIONS COMMITTEE**
- Plenary session

**RESOLUTION BODY**
- Plenary session

**ADVISORY COMMISSIONS**
- Prudential cases
- AML-CFT\(^{(3)}\)
- Business Practices
- Climate and Sustainable Finance

(1) *The supervisory body's restricted sessions* cover individual issues that may have a significant impact on both the banking and insurance sectors and on financial stability as a whole. It is also tasked with examining issues relating to the supervision of financial conglomerates.

(2) *The sectoral sub-colleges*, one of which is dedicated to the banking sector and the other to the insurance sector, are tasked with appraising individual cases as well as general issues specific to their sector.

(3) **Combating money laundering and terrorist financing**

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COMMUNICATION UNIT – 06/2022
ORGANISATION CHART OF THE SECRETARIAT GENERAL

General Secretariat of the ACPR

- Banking Supervision Directorates 1 and 2
- On-site Inspection Delegation
- Insurance Supervision Directorates 1 and 2
- Cross-functional and Specialised Supervision Directorate
- Anti-Money Laundering and Terrorist Financing Directorate
- Business Practices Supervision Directorate
- Quality and Methodology Division

Supervision

- Authorisation Directorate
- Fintech Innovation Unit
- Resolution Directorate
- Sanctions Committee Division

Ex-ante and ex-post supervision

- Legal Affairs Directorate
- International Affairs Directorate
- Risk Analysis Directorate

Cross-sectional functions

- Human Resources and Support Functions Directorate
- Communication unit

Support functions
WANT TO KNOW MORE?

VISIT OUR WEBSITES

acpr.banque-france.fr

A public service website dedicated to informing, alerting and guiding financial sector customers

FOLLOW THE ACPR ON SOCIAL MEDIA
ANNEX 1: ACPR LOCATIONS

- Paris Saint-Lazare: place de Budapest (Intown building) and rue de Londres
- Lille (ACPR offices in the BDF branch)
- Tours (ACPR offices in the BDF branch)
ANNEX 2: ENTITIES AUTHORISED TO OPERATE IN FRANCE
31/12/20

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<thead>
<tr>
<th>Supervised institutions in the banking sector</th>
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<tbody>
<tr>
<td>Credit institutions (authorised in France and Monaco)</td>
<td>338</td>
<td>Investment firms (authorised by the ACPR)</td>
<td>102</td>
</tr>
<tr>
<td>Financing companies</td>
<td>151</td>
<td>Payment institutions (authorised by the ACPR)</td>
<td>49</td>
</tr>
<tr>
<td>Account information service providers</td>
<td>8</td>
<td>Electronic money institutions (authorised by the ACPR)</td>
<td>16</td>
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<tr>
<th>Other institutions authorised by the ACPR: 216 (5 third-party financing companies and 211 bureaux de change)</th>
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<tbody>
<tr>
<td>Insurers: insurance companies, supplementary occupational pension institutions, reinsurance companies, third-country branches (Insurance Code)</td>
<td>284</td>
</tr>
<tr>
<td>Provident institutions (Social Security Code)</td>
<td>34</td>
</tr>
<tr>
<td>Mutual undertakings (Mutual Insurers Code)</td>
<td>350</td>
</tr>
</tbody>
</table>

664 supervised institutions in the banking sector
668 supervised insurance and mutual insurance undertakings
The Banque de France is committed to fostering respect for diversity in all its forms, to fighting against discrimination, to promoting gender equality and guaranteeing a quality work environment.

➡ More information on the Banque de France website (Corporate Social Responsibility section)

At the ACPR, which employs 1,062 agents:
• average age: 40 years old
• 47.6% women / 52.4% men

As at 31/12/2021